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AN ACT
RELATING TO INSURANCE; APPLYING THE REQUIREMENTS OF THE PRIOR
AUTHORIZATION ACT TO PHARMACY BENEFITS MANAGERS CONTRACTED
WITH ENTITIES SUBJECT TO THE HEALTH CARE PURCHASING ACT;
PROHIBITING PRIOR AUTHORIZATION FOR CERTAIN PRESCRIPTION
DRUGS PRESCRIBED TO TREAT SERIOUS MENTAL ILLNESS; LIMITING
PRIOR AUTHORIZATION FOR DRUGS THAT TREAT CHRONIC HEALTH
CONDITIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 59A-22B-2 NMSA 1978 (being Laws
2019, Chapter 187, Section 4, as amended) is amended to read:

"59A-22B-2. DEFINITIONS.--As used in the Prior
Authorization Act:

A. "adjudicate" means to approve or deny a request
for prior authorization;

B. "auto-adjudicate" means to use technology and
automation to make a near-real-time determination to approve,
deny or pend a request for prior authorization;

C. "chronic health condition" means a condition
that lasts one or more years and requires ongoing medical
attention or limits activities of daily living;

D. "chronic maintenance drug" means a medication
approved by the federal food and drug administration to be
taken regularly for the treatment of chronic health

1 conditions;

2 E. "covered person" means an individual who is
3 insured under a health benefits plan;

4 F. "emergency care" means medical care,
5 pharmaceutical benefits or related benefits to a covered
6 person after the sudden onset of what reasonably appears to
7 be a medical condition that manifests itself by symptoms of
8 sufficient severity, including severe pain, that the absence
9 of immediate medical attention could be reasonably expected
10 by a reasonable layperson to result in jeopardy to a person's
11 health, serious impairment of bodily functions, serious
12 dysfunction of a bodily organ or part or disfigurement to a
13 person;

14 G. "health benefits plan" means a policy,
15 contract, certificate or agreement, entered into, offered or
16 issued by a health insurer to provide, deliver, arrange for,
17 pay for or reimburse any of the costs of medical care,
18 pharmaceutical benefits or related benefits;

19 H. "health care professional" means an individual
20 who is licensed or otherwise authorized by the state to
21 provide health care services;

22 I. "health care provider" means a health care
23 professional, corporation, organization, facility or
24 institution licensed or otherwise authorized by the state to
25 provide health care services;

1 J. "health insurer" means a health maintenance
2 organization, nonprofit health care plan, provider service
3 network, medicaid managed care organization or third-party
4 payer or its agent;

5 K. "medical care, pharmaceutical benefits or
6 related benefits" means medical, behavioral, hospital,
7 surgical, physical rehabilitation and home health services,
8 and includes pharmaceuticals, durable medical equipment,
9 prosthetics, orthotics and supplies;

10 L. "medical necessity" means health care services
11 determined by a health care provider, in consultation
12 with the health insurer, to be appropriate or necessary
13 according to:

14 (1) applicable, generally accepted
15 principles and practices of good medical care;

16 (2) practice guidelines developed by the
17 federal government or national or professional medical
18 societies, boards or associations; or

19 (3) applicable clinical protocols or
20 practice guidelines developed by the health insurer
21 consistent with federal, national and professional practice
22 guidelines, which shall apply to the diagnosis, direct care
23 and treatment of a physical or behavioral health condition,
24 illness, injury or disease;

25 M. "medical peer review" means review by a health

1 care professional from the same or similar practice specialty
2 that typically manages the medical condition, procedure or
3 treatment under review for prior authorization;

4 N. "off-label" means a federal food and drug
5 administration-approved medication that does not have a
6 federal food and drug administration-approved indication for
7 a specific condition or disease but is prescribed to a
8 covered person because there is sufficient clinical evidence
9 for a prescribing clinician to reasonably consider the
10 medication to be medically necessary to treat the covered
11 person's condition or disease;

12 O. "office" means the office of superintendent of
13 insurance;

14 P. "pend" means to hold a prior authorization
15 request for further clinical review;

16 Q. "pharmacy benefits manager" means a person
17 licensed by the superintendent as a pharmacy benefits manager
18 pursuant to the provisions of the Pharmacy Benefits Manager
19 Regulation Act that has a direct contract with an entity
20 subject to the Health Care Purchasing Act;

21 R. "prior authorization" means a voluntary or
22 mandatory pre-service determination, including a recommended
23 clinical review, that a health insurer makes regarding a
24 covered person's eligibility for health care services, based
25 on medical necessity, the appropriateness of the site of

1 services and the terms of the covered person's health
2 benefits plan;

3 S. "rare disease or condition" means a disease or
4 condition that affects fewer than two hundred thousand people
5 in the United States; and

6 T. "serious mental illness" means a mental
7 condition that significantly impairs daily functioning and
8 requires comprehensive treatment. "Serious mental illness"
9 includes major depression, schizophrenia, schizoaffective
10 disorder, bipolar disorder, obsessive-compulsive disorder,
11 panic disorder, posttraumatic stress disorder and borderline
12 personality disorder."

13 SECTION 2. Section 59A-22B-4 NMSA 1978 (being Laws
14 2019, Chapter 187, Section 6) is amended to read:

15 "59A-22B-4. DUTIES OF OFFICE--PRESCRIBING PENALTIES.--

16 A. The office shall standardize and streamline the
17 prior authorization process across all health insurers.

18 B. On or before September 1, 2019, the office
19 shall, in collaboration with health insurers and health care
20 providers, promulgate a uniform prior authorization form for
21 medical care, pharmaceutical benefits or related benefits to
22 be used by every health insurer and health care provider
23 after January 1, 2020; provided that the uniform prior
24 authorization form shall conform to the requirements
25 established for medicare and medicaid medical and pharmacy

1 prior authorization requests.

2 C. The office shall maintain a log of complaints
3 against health insurers for failure to comply with the Prior
4 Authorization Act. After two warnings issued by the
5 superintendent of insurance, the office may levy a fine of
6 not more than five thousand dollars (\$5,000) on a health
7 insurer that fails to comply with the provisions of the Prior
8 Authorization Act.

9 D. By September 1, 2019, and each September 1
10 thereafter, the office shall provide an annual written report
11 to the governor and the legislature to include, at a minimum:

12 (1) prior authorization data for each health
13 insurer and pharmacy benefits manager individually and for
14 health insurers collectively;

15 (2) the number and nature of complaints
16 against individual health insurers and pharmacy benefits
17 managers for failure to follow the Prior Authorization Act;
18 and

19 (3) actions taken by the office, including
20 the imposition of fines, against individual health insurers
21 and pharmacy benefits managers to enforce compliance with the
22 Prior Authorization Act.

23 E. The annual written report shall be posted on
24 the office's website."

25 SECTION 3. Section 59A-22B-5 NMSA 1978 (being Laws

1 2019, Chapter 187, Section 7, as amended) is amended to read:

2 "59A-22B-5. PRIOR AUTHORIZATION REQUIREMENTS.--

3 A. A health insurer or pharmacy benefits manager
4 that offers prior authorization shall:

5 (1) use the uniform prior authorization
6 forms developed by the office for medical care, for
7 pharmaceutical benefits or related benefits pursuant to
8 Section 59A-22B-4 NMSA 1978 and for prescription drugs
9 pursuant to Section 59A-2-9.8 NMSA 1978;

10 (2) establish and maintain an electronic
11 portal system for:

12 (a) the secure electronic transmission
13 of prior authorization requests on a twenty-four-hour,
14 seven-day-a-week basis, for medical care, pharmaceutical
15 benefits or related benefits; and

16 (b) auto-adjudication of prior
17 authorization requests;

18 (3) provide an electronic receipt to the
19 health care provider and assign a tracking number to the
20 health care provider for the health care provider's use in
21 tracking the status of the prior authorization request,
22 regardless of whether or not the request is tracked
23 electronically, through a call center or by facsimile;

24 (4) auto-adjudicate all electronically
25 transmitted prior authorization requests to approve or pend a

1 request for benefits; and

2 (5) accept requests for medical care,
3 pharmaceutical benefits or related benefits that are not
4 electronically transmitted.

5 B. Prior authorization shall be deemed granted for
6 prescription drug determinations not made within three
7 business days, and for all other determinations not made
8 within seven days; provided that:

9 (1) an adjudication shall be made within
10 twenty-four hours, or shall be deemed granted if not made
11 within twenty-four hours, when a covered person's health care
12 professional requests an expedited prior authorization and
13 submits to the health insurer or pharmacy benefits manager a
14 statement that, in the health care professional's opinion
15 that is based on reasonable medical probability, delay in the
16 treatment for which prior authorization is requested could:

17 (a) seriously jeopardize the covered
18 person's life or overall health;

19 (b) affect the covered person's ability
20 to regain maximum function; or

21 (c) subject the covered person to
22 severe and intolerable pain; and

23 (2) the adjudication time line shall
24 commence only when the health insurer or pharmacy benefits
25 manager receives all necessary and relevant documentation

1 supporting the prior authorization request.

2 C. An insurer or a pharmacy benefits manager may
3 automatically deny a covered person's prior authorization
4 request that is electronically submitted and that relates to
5 a prescription drug that is not on the covered person's
6 health benefits plan formulary; provided that the insurer or
7 pharmacy benefits manager shall accompany the denial with a
8 list of alternative drugs that are on the covered person's
9 health benefits plan formulary.

10 D. Upon denial of a covered person's prior
11 authorization request based on a finding that a prescription
12 drug is not on the covered person's health benefits plan
13 formulary, a health insurer or pharmacy benefits manager
14 shall notify the person of the denial and include in a
15 conspicuous manner information regarding the person's right
16 to initiate a drug formulary exception request and the
17 process to file a request for an exception to the denial.

18 E. An auto-adjudicated prior authorization request
19 based on medical necessity that is pended or denied shall be
20 reviewed by a health care professional who has knowledge or
21 consults with a specialist who has knowledge of the medical
22 condition or disease of the covered person for whom the
23 authorization is requested. The health care professional
24 shall make a final determination of the request. If the
25 request is denied after review by a health care professional,

1 notice of the denial shall be provided to the covered person
2 and covered person's provider with the grounds for the denial
3 and a notice of the right to appeal and describing the
4 process to file an appeal.

5 F. A health insurer or pharmacy benefits manager
6 shall establish a process by which a health care provider or
7 covered person may initiate an electronic appeal of a denial
8 of a prior authorization request.

9 G. A health insurer or pharmacy benefits manager
10 shall have in place policies and procedures for annual review
11 of its prior authorization practices to validate that the
12 prior authorization requirements advance the principles of
13 lower cost and improved quality, safety and service.

14 H. The office shall establish by rule protocols
15 and criteria pursuant to which a covered person or a covered
16 person's health care professional may request expedited
17 independent review of an expedited prior authorization
18 request made pursuant to Subsection B of this section
19 following medical peer review of a prior authorization
20 request pursuant to the Prior Authorization Act."

21 SECTION 4. Section 59A-22B-8 NMSA 1978 (being Laws
22 2023, Chapter 114, Section 13, as amended) is amended to
23 read:

24 "59A-22B-8. PRIOR AUTHORIZATION FOR PRESCRIPTION DRUGS
25 OR STEP THERAPY FOR CERTAIN CONDITIONS PROHIBITED.--

1 A. Coverage for medication approved by the federal
2 food and drug administration that is prescribed for the
3 treatment of an autoimmune disorder, cancer, a rare disease
4 or condition, a serious mental illness or a substance use
5 disorder, pursuant to a medical necessity determination made
6 by a health care professional from the same or similar
7 practice specialty that typically manages the medical
8 condition, procedure or treatment under review, shall not be
9 subject to prior authorization, except in cases in which a
10 biosimilar, interchangeable biologic or generic version is
11 available. Medical necessity determinations shall be
12 automatically approved within three business days for
13 standard determinations and twenty-four hours for emergency
14 determinations when a delay in treatment could:

15 (1) seriously jeopardize a covered person's
16 life or overall health;

17 (2) affect a covered person's ability to
18 regain maximum function; or

19 (3) subject a covered person to severe and
20 intolerable pain.

21 B. A health insurer or pharmacy benefits manager
22 shall not impose step therapy requirements before authorizing
23 coverage for medication approved by the federal food and drug
24 administration that is prescribed for the treatment of an
25 autoimmune disorder, cancer, a serious mental illness or a

1 substance use disorder, pursuant to a medical necessity
2 determination made by a health care professional from the
3 same or similar practice specialty that typically manages the
4 medical condition, procedure or treatment under review,
5 except in cases in which a biosimilar, interchangeable
6 biologic or generic version is available. Prior
7 authorization or step therapy requirements may be used when
8 necessary for the clinical safety of a person with a serious
9 mental illness if the person is:

10 (1) younger than eighteen years of age; or

11 (2) residing in an institutionalized

12 setting.

13 C. A health insurer or pharmacy benefits manager
14 shall not impose step therapy requirements before authorizing
15 coverage for an off-label medication that is prescribed for
16 the treatment of a rare disease or condition, pursuant to a
17 medical necessity determination made by a health care
18 professional from the same or similar practice specialty that
19 typically manages the medical condition, procedure or
20 treatment under review, except in cases in which a
21 biosimilar, interchangeable biologic or generic version is
22 available. Medical necessity determinations shall be
23 automatically approved within three business days for
24 standard determinations and twenty-four hours for emergency
25 determinations when a delay in treatment could:

1 (1) seriously jeopardize a covered person's
2 life or overall health;

3 (2) affect a covered person's ability to
4 regain maximum function; or

5 (3) subject a covered person to severe and
6 intolerable pain.

7 D. After a health insurer or pharmacy benefits
8 manager approves prior authorization for a chronic
9 maintenance drug, the health insurer or pharmacy benefits
10 manager shall not require subsequent prior authorization more
11 than once every three years, unless:

12 (1) the prior authorization was obtained
13 based on fraud or misrepresentation;

14 (2) final action by the federal food and
15 drug administration, other regulatory agencies or the drug
16 manufacturer:

17 (a) removes the chronic maintenance
18 drug from the market;

19 (b) limits use of the chronic
20 maintenance drug in a manner that affects the prior
21 authorization; or

22 (c) communicates a patient safety issue
23 that would affect the prior authorization;

24 (3) a generic equivalent or drug that is
25 biosimilar to the chronic maintenance drug is added to the

1 health insurer's or pharmacy benefits manager's drug
2 formulary; or

3 (4) the prescription is written for drugs
4 that may have a cosmetic use, including weight loss
5 medications."

6 SECTION 5. APPLICABILITY.--The provisions of this act
7 apply to an individual or group policy, contract, certificate
8 or agreement to provide, deliver, arrange for, pay for or
9 reimburse any of the costs of medical care, pharmaceutical
10 benefits or related benefits that is entered into, offered or
11 issued by a health insurer or pharmacy benefits manager on or
12 after January 1, 2027, pursuant to any of the following:

- 13 A. Chapter 59A, Article 22 NMSA 1978;
- 14 B. Chapter 59A, Article 23 NMSA 1978;
- 15 C. the Health Maintenance Organization Law;
- 16 D. the Nonprofit Health Care Plan Law; or
- 17 E. the Health Care Purchasing Act. _____

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